

Comparative overview of national protection statuses in the EU and Norway Common Template for EMN Study 2019

Common Template of EMN Study 2019

Comparative overview of national protection statuses in the EU

National Contribution from Spain¹

¹ <u>Disclaimer</u>: The following information has been provided primarily for the purpose of contributing to a synthesis report for this EMN study. The EMN NCP has provided information that is, to the best of its knowledge, up-to-date, objective and reliable within the context and confines of this study. The information may thus not provide a complete description and may not represent the entirety of the official policy of the EMN NCPs' Member State.

Top-line factsheet

This EMN study *Comparative overview of national protection statuses in Spain* aims to provide a guide to statuses granted in Spain to third country nationals already present on its territory, which address a protection need, other than international protection as harmonised by the Qualification and Temporary Protection Directives.

The Spanish migratory framework conceives these statuses as a way of issuance residence permits bearing in mind the specific situation of the third country national (they are not called in the Immigration Law protection status, but residence permits issued to the applicant for exceptional circumstances). According to this legal framework the grounds for granting these residence permits in Spain include:

- Status for humanitarian reasons linked to international protection (status A of this report)
- Status for medical reasons (status B of this report)
- Status for third country nationals linked to the danger for his/her safety or their family members 'safety if they return to their country of origin to apply for the visa (status C of this report)

Regarding unaccompanied minors, they can have one of the following migratory statuses:

- Beneficiaries of international protection.
- Beneficiaries of a residence permit or a residence and work permit.
- Be entrusted to the child protection services.

In any of these cases, unaccompanied minors have legal residence and the right to education, healthcare and basic social services and benefits, under the same conditions as Spanish children. Due to this, a specific status is not included in this report.

The status of stateless falls outside the scope of this study as well as status granted to victims of crime (e.g. trafficking in human beings o victims of smuggling or witnesses of criminal proceedings)

The residence permit linked to international protection allows the Ministry of Interior to grant a residence permit due to the "humanitarian grounds" generally where asylum/subsidiary protection cannot be granted. There is not an exhaustive list of grounds neither in the Spanish Asylum act nor in the Immigration Act, so the specific reasons of the case are studied before granting this residence permit by the Interministerial Commission of Asylum and Refuge, as in regular asylum procedure decision-making process. The Supreme Court has considered that the grant of this permit provides a certain degree of discretionality to the granting authority and has established that the reasons are exceptional and have to be proved by the applicant. The residence permit is a temporary one with a length of 1 year which can be renewed if reasons that were taking into account remain.

As far as the residence permit linked to medical reasons, the grounds must be proved: suffering a serious illness, the sudden nature of the illness, requiring a specialised healthcare that cannot be accessed in their country of origin and interrupting or not receiving it would entail a serious risk to their health of life. A medical report has to account these three grounds. It is also a temporary residence permit of 1-year length which can be renew the necessary time to complete the treatment.

Finally, there is other possibility to receive a residence permit when coming back to the country of origin just to get the required visa put the third country national life at risk. On some cases, a visa has to be applied as a previous step to reside in Spain. For example, talking about residence and work permits, it is the employer the one who apply for the residence permit and once it is granted, the third country national has to apply for the visa abroad. Regarding residence permits with no right to work, the application has to be submitted abroad. As a consequence, if the third country national is already in Spain has to come back to his/her country of origin. For these cases where coming back to the country of origin would place his/her safety or their families' safety in danger, this provision has been established.

The residence permit linked to international protection allows to work. On the contrary, the medical reasons ones do not recognise the right to work automatically but the applicant can apply for a work permit if he/she has a job offer. No labour market test is applied.

These residence permits do not grant the same rights as the international protection statuses. As the main difference, third country national do not have access to reception facilities and the length of the residence permits are lower.

There has not been any debate or discussion from civic society or the national authorities over these residence permits. Just a relevant case law of the Audiencia Nacional, reviewing asylum decisions at judicial level confirms the application of the residence permit linked to international protection (status A of this report) to Venezuelan nationals who have been refused international protection in view of the country's prevailing situation. The residence permit for humanitarian reasons represented 0,26% and the residence permit for medical reasons equally only 0,26% in 2018.

Section 1: Overview and mapping of types national protection statuses

Q1. Aside from the EU-harmonised protection statuses, are there any other protection statuses <u>currently</u> available in your Member States?

Yes.

Besides the international protection (refugee status and subsidiary protection status) and the temporary protection status, in Spain, the Immigration act² contains different ways to access to a residence permit considering the individual situation of the third country national. These ways can be identified as national protection status linked to humanitarian grounds.

Within these residence permit, three main categories arise.

On one hand, a <u>specific residence permit has been foreseen "for international protection reasons"</u>. Despite the name of this specific permit, it is not related to a harmonised international protection reason but to cases in which the international protection has been denied but the third country national may be authorised to reside in Spain for "<u>humanitarian grounds</u>". Article 37b and 46.3 of the Spanish Asylum act and article 125 of the Royal Decree developing the principles of Immigration Act do not foreclose the humanitarian grounds why a person may be authorised to reside in Spain, it merely refers to "humanitarian grounds".

On the other hand, other humanitarian grounds are identified by article 126 of the Royal Decree developing the principles of Immigration Act. Bearing in mind the scope of this study, <u>medical reasons</u> can be a ground to grant a residence permit in Spain.

Finally, third country nationals who can <u>prove that returning to their country of origin or from where they have come for the purposes of applying for the relevant visa</u> would place their <u>safety</u> or their families' safety in danger can also access to a residence permit.

Should be noted that a residence permit could be also granted to third country nationals already present in Spain who are victims of crime (trafficking, smuggling, gender related violence) or who collaborates with the Government (witnesses protection programs). However, these grounds are outside the scope of this EMN study.

Q2. If no to Q1, please elaborate.

Q3. **If yes to Q1**, please complete **Table 1** with the type of non-harmonised protection statuses *currently* available.

Table 1 Type of non-harmonised protection status(es) <u>currently</u> available

Type of non-harmonised protection status	Yes	No	Comments
Constitutional asylum	·		
	\boxtimes		Article 13.4 of the Constitution refers to the law on asylum right
			of Immigration (including

When this study refers to Immigration act it means Organic Law 4/2000 on the Rights and Liberties of aliens in Spain and their social integration, and the Royal Decree 557/2011, 20 April, developing the principles of Immigration Act

			stateless persons). So, there is no a "constitutional asylum" category and the status falls under an EU protection status.
Collective protection			
			Only via Temporary Protection Directive implemented under Spanish law in the Royal Decree 1325/2003, of October 24. So, it falls under an EU protection status. Please note that this requires a prior Council decision or a decision by the Council of Ministers.
Other national (including humanitarian) statuses based on:			
Medical reasons			Article 136.2 of the Royal Decree developing the principles of Immigration Act (status B of this report).
Statuses available for climate change reasons and natural disasters	\boxtimes	\boxtimes	
Statuses available for local personnel of armed forces of respective Member States (e.g. interpreters in Afghanistan or Iraq)			An individual study of the personal circumstances is carried out in these cases. Usually they applied asylum. But there is not foreseen in the Spanish Immigration act a specific ground for local personnel of armed forces of respective Member States.
Special statuses available for unaccompanied/aged-out minors			In Spain, unaccompanied minors can have one of the following migratory statuses: • Beneficiaries of international protection. • Beneficiaries of a residence permit or a residence and work permit. • Be entrusted to the child protection services. In any of these cases, unaccompanied minors have legal residence and the right to education, healthcare and basic social services and benefits, under the same conditions as Spanish children. For more info: see the 2017 monographic study of the EMN Approaches to Unaccompanied Foreign Minors Following Status Determination.
Special statuses available for children	\boxtimes		

Humanitarian residence permit linked to international protection		Article 37b and 46.3 of the Spanish Asylum act does not foreclose the reasons why a person may be authorised to stay in Spain, it merely refers to "humanitarian grounds". Article 125 of the Royal Decree developing the principles of Immigration Act also refers to this possibility. As an example, based on these provisions a national humanitarian protection status is being granted to Venezuelans already present in Spain who are denied asylum due to the specific situation of their country of origin (status A of this report).
Other humanitarian reasons: danger for the safety of the third country nationals or their family members if they return to their country of origin to apply for the visa.		Foreigners who can prove that returning to their country of origin or from where they have come for the purposes of applying for the relevant visa would place their safety or their families' safety in danger (status C of this report).

Q4. <u>If yes to Q1</u>, please complete **Table 2** with the type of statuses currently available for relocated and resettled persons, persons who are admitted through private/community sponsorship or other type of special programmes

If statuses available also include <u>non-harmonised</u> protection status(es), please also complete Table 3 and Table 4 in section 2.

Table 2 Type of protection status(es) <u>currently</u> available for relocated and resettled persons, persons who are admitted through private/community sponsorship or other type of special programmes

	Yes			
Type of protection status	EU- harmonised protection status	Non- harmonised protection status	No	Comments
Status(es) available for resettled persons				
				All persons resettled to Spain get their international protection status, that had been granted prior to departure, confirmed upon arrival in Spain and are required to apply for a residence permit "international protection – refugee status
Status(es) available for relocated persons				
				Relocation Decisions no longer applicable. However, should be noted that third-

				country nationals who has been relocated to Spain went through the international protection application procedure.
Status(es) available to beneficiaries of co	mmunity/priva	te sponsorshij	progra	These correspond to one part of the resettlement national programme, so they had been granted an international protection residence permit.
Statuses available to beneficiaries of other special programmes				
		\boxtimes	\boxtimes	

Section 2: Rationale, procedure and content of protection of national protection statuses

Q5. **If yes to Q1** and indicated in Tables 1 and 2 types of non-harmonised protection status(es), please elaborate on rationale for the adoption of the status(es) and the determination procedure for <u>each</u> of the non-harmonised protection statuses.

Please refer to the relevant law or policy throughout.

Table 3: Rationale for national protection status and determination procedure

Type of category the national protection status belongs to <u>Humanitarian residence permit linked to international protection</u>				
Status A				
Background				
Why was the status adopted?	To provide a general possibility of being a beneficiary of a residence permit on humanitarian grounds linked to international protection cases where asylum/subsidiary protection cannot be granted.			
In what year was this status established?	1995 (under earlier Asylum Act), with the regulation implementing the 1984 Asylum Act.			
Is this status established on: a) A permanent basis? b) A temporary (or ad-hoc) basis? If it is temporary/ad-hoc, when did/will it cease operation?	Temporary (renewable)-one year as long as the reasons that were taking into account remain.			
Legal basis				
Is the <i>status</i> set out in: a) Legislation? b) Administrative decision/regulation/circular?	a) It is set out in legislation, articles 37b and 46 of current Asylum Act and 125 of the Royal Decree developing the principles of Immigration Act. In the recent case of Venezuelans, it should be noted that several court decisions granted this			

Type of category the national protection status belongs to <u>Humanitarian residence permit linked to international protection</u>				
Status A				
 Other (e.g. case law, public policy guidance surroundir the application of any provision in practice)? Please elaborate 				
Eligibility				
Who is eligible to receive this status?	Article 37b and 46.3 of the Spanish Asylum act does not foreclose the reasons why a person may be authorised to stay in Spain, it merely refers to "humanitarian grounds". Article 125 of the Royal Decree developing the principles of Immigration Act also refers to this possibility.			
	In general terms, a previous asylum request must be denied according to article 37b.			
Determination procedure				
Is an application procedure set out in: a) Legislation? b) Administrative decision/regulation/circular? c) Other (e.g. case law)?	 a) Yes, it is in legislation. For the specific case of Venezuelans ar administrative decision has been also approved regarding the determination procedure. 			
When is application for the national protection status possible:	: Yes.			
a) Immediately, as part of a single procedure examining the need for international protection?b) Immediately, as part of a separate procedure?c) After exhausting the asylum procedure in-country?d) Other (please explain).	ng			
Where does the application take place:	a) In the territory.			
a) In the territory of your State?b) In a third country?c) Both are possible.				
Briefly outline the procedure in terms of: — Authorities involved in examining the application and, applicable, the issuance of a permit of stay; please clari if these are the <u>same authorities as those responsible examining international protection applications</u> ; — Existing timelines and notification of the (first instance decision, information to the beneficiary	fy asylum procedure decision-making process.			
Appeal procedures				
Is there an appeal in the event of a negative decision? Yes/No	Yes.			
If yes, is it a two-level system of appeal or one level?	For individual cases decided by the Minister of Interior, one possible administrative level (up to the addressee of the decision) and one level at judicial level (as other international protection			

Type of category the national protection status belongs <u>international protection</u>	to <u>Humanitarian residence permit linked to</u>
Status A	
	administrative decisions). Please note that all responses hereunder refer to the judicial phase.
If yes, is it:	See prior response.
An administrative appeal?A judicial appeal?Judicial review?Other? (please explain)	
Does the appeal have an automatic suspensive effect? Yes/No If no, can it be requested and what is the procedure in this case?	Not as a general rule. It can be requested as interim measure before the court, and a prima facie assessment is done to grant or deny suspension.
Are the authorities involved the same as those in appeal procedures against a negative decision in the <i>international protection</i> procedure?	Yes.
If the decision on the appeal is negative, will it result in a return decision being issued? Yes/No	Yes, but this is not dependent on the same authorities dealing with international protection concession/denial.
If there is no possibility for appeal, please explain what happens.	
Change of status	
In case the applicant fails on appeal or his/her status ends or is not renewed, can s/he apply for:	Normally the status is granted once the asylum/subsidiary protection status has been denied.
 a. International protection status? (please specify which) b. Other legal migration statuses? (please specify which) 	If the national protections status ends or is not renewed they can apply for a residence permit if they fulfil the legal requirements established for it.
Relevant case law	
Is there any relevant case law (by the highest instance courts and final judgements) that led to <i>systemic</i> changes in the procedure (and/or with major policy implications) concerning this national protection status? Yes/No If so, please briefly provide references to case law and briefly describe the changes brought about by this case law. In the references to the case law please include: the court name, date of decision, title/parties if applicable, case number (or citation, document symbol), link to the full version of the case (if	No. Please note, however, that 2018 case-law of the Audiencia Nacional ³ , judgement 2524/2018 of 26 th June (reviewing asylum decisions at judicial level) confirms the justification on articles 37b and 46.3 of Asylum Act to Venezuelan nationals who have been refused international protection in view of the country's prevailing situation.

³

 $[\]frac{\text{http://www.poderjudicial.es/search/contenidos.action?action=contentpdf\&databasematch=AN\&reference=8450799}{\text{\&statsQueryId=120393389\&calledfrom=searchresults\&links=\%22417\%2F2017\%22\%20\%22SANDRA\%20MARIA\%}}{20GONZALEZ\%20DE\%20LARA\%20MINGO\%22\&optimize=20180717\&publicinterface=true}$

Status	B			
Backgr	ound			
Why wa	s the status adopted?	To provide possibility of residing in Spain when the third country national is suffering from a serious sudden illness requiring specialised healthcare that cannot be accessed in their country of origin, and if interrupting or not receiving such healthcare would entail a serious risk to their health or life. Exceptionally, the condition of the sudden nature of the illness may not be required in case of foreign minors that have travelled to Spain temporarily to receive treatment, once renewals have been exhausted and as long as the stay is indispensable to continue the treatment. In both cases, the main objective of the residence permit is to receive medical treatment in Spain and avoiding the risk to their health or life.		
In what	year was this status established?	It was established in 2004.		
	tatus established on: A permanent basis? A temporary (or ad-hoc) basis? If it is temporary/ad-hoc, when did/will it cease operation?	b) Temporary (one year). It can be renew taking into account the length of the medical treatment.		
Legal b	asis			
Is the <i>s</i> a) b) c)	Legislation? Administrative decision/regulation/circular? Other (e.g. case law, public policy guidance surrounding the application of any provision in practice)? Please elaborate	a) It set out in legislation, article 126 of Royal Decree developing the principles of Immigration act.		
Eligibil	ity			
Who is	eligible to receive this status?	Third country nationals who can prove they are suffering from a serious sudden illness requiring specialised healthcare that cannot be accessed in their country of origin, and the fact that interrupting or not receiving such healthcare would entail a serious risk to their health or life. Exceptionally, the condition of the sudden nature of the illness may not be required in case of foreign minors that have travelled to Spain temporarily to receive treatment, once renewals have been exhausted and if the stay is indispensable to continue the treatment.		
Determination procedure				

Type of category the national protection status belongs to medical reasons				
Status B				
a) Legislation?b) Administrative decision/regulation/circular?c) Other (e.g. case law)?				
 When is application for the national protection status possible: a) Immediately, as part of a single procedure examining the need for international protection? b) Immediately, as part of a separate procedure? c) After exhausting the asylum procedure in-country? d) Other (please explain). 	d) The application can be submitted when the serious illness arises and the third country national has not a valid resident permit anymore. This national protection status is not necessarily linked to the procedure examining the need of international protection.			
Where does the application take place: a) In the territory of your State? b) In a third country? c) Both are possible.	a) In the territory.			
Briefly outline the procedure in terms of: Authorities involved in examining the application and, if applicable, the issuance of a permit of stay; please clarify if these are the same authorities as those responsible of examining international protection applications; Existing timelines and notification of the (first instance) decision, information to the beneficiary	Migration authorities are the ones involved in examining the application. They are not the same as those responsible of examining international protection applications (as it has been said before there is not a link between this category of national protection status and the category of international protection). A medical report is always required.			
	Regarding timelines, a general 3-months resolution period is established.			
Appeal procedures				
Is there an appeal in the event of a negative decision? Yes/No If yes, is it a two-level system of appeal or one level?	Yes. One possible administrative level (up to the addressee of the decision) and at judicial level. Please note that all responses hereunder refer to the judicial phase.			
If yes, is it: - An administrative appeal? - A judicial appeal? - Judicial review? - Other? (please explain)	See prior response.			
Does the appeal have an automatic suspensive effect? Yes/No If no, can it be requested and what is the procedure in this case?	Not as a general rule. It can be requested as interim measure before the court, and a prima facie assessment is done to grant or deny suspension.			
Are the authorities involved the same as those in appeal procedures against a negative decision in the international protection procedure?	No necessarily. The judicial authorities involved in appeal procedures against a negative decision in the migration procedure are not the same involved in appeal refusal of international protection request.			

Type of category the national protection status belongs to medical reasons				
Status B				
If the decision on the appeal is negative, will it result in a return decision being issued? Yes/No	Yes.			
If there is no possibility for appeal, please explain what happens.				
Change of status				
In case the applicant fails on appeal or his/her status ends or is not renewed, can s/he apply for: a. International protection status? (please specify which) b. Other legal migration statuses? (please specify which)	If the national protection status ends or it is not renewed, they can apply for a residence permit if they fulfil the legal requirements established for it.			
Relevant case law				
Is there any relevant case law (by the highest instance courts and final judgements) that led to <i>systemic</i> changes in the procedure (and/or with major policy implications) concerning this national protection status? Yes/No	No.			
If so, please briefly provide references to case law and briefly describe the changes brought about by this case law.				
In the references to the case law please include: the court name, date of decision, title/parties if applicable, case number (or citation, document symbol), link to the full version of the case (if possible)				

Type of category the national protection status belongs to: <u>danger for the safety of the third country</u> nationals or their family members if they return to their country of origin to apply for the visa.

Status C

Background

Why was the status adopted?

On some cases, a visa has to be applied as a previous step to reside in Spain⁴. For example, talking about residence and work permits in Spain, it is the employer the one who apply for the residence permit and once it is granted, the third country national has to apply for the visa abroad. Regarding residence permits with no right to work, the application has to be submitted abroad. As a consequence, if the third country national is already in Spain has to come back to his/her country of origin.

For these cases where coming back to the country of origin would place his/her safety or their families' safety in danger, this provision has been established.

⁴ This rule is not applied for all the residence permits in Spain.

Type of category the national protection status belongs to: <u>danger for the safety of the third country</u> <u>nationals or their family members if they return to their country of origin to apply for the visa.</u>

	nationals or their family members if they return to their country of origin to apply for the visa.				
Status C					
In what	year was this status established?	In 2004.			
a)	A permanent basis? A temporary (or ad-hoc) basis? If it is temporary/ad-hoc, when did/will it cease operation?	A temporary basis. As a general rule, a residence permit for national protection is granted for one year.			
Legal b	asis				
Is the s	tatus set out in:	a) It is set out in legislation, 126.3 of Royal Decree			
a)	Legislation?	developing the principles of Immigration act.			
b)	Administrative decision/regulation/circular?				
c)	Other (e.g. case law, public policy guidance surrounding the application of any provision in practice)? Please elaborate				
Eligibil	ity				
Who is	eligible to receive this status?	Third country nationals who can prove that returning to their country of origin or from where they have come for the purposes of applying for the relevant visa would place their safety or their families' safety in danger and fulfil all the requirements to apply for a residence or for a residence and work permit.			
Determ	nination procedure				
Is an ap	pplication procedure set out in:	Yes, it is in legislation.			
a)	Legislation?				
b)	Administrative decision/regulation/circular?				
c)	Other (e.g. case law)?				
When is a) b) c) d)	application for the national protection status possible: Immediately, as part of a single procedure examining the need for international protection? Immediately, as part of a separate procedure? After exhausting the asylum procedure in-country? Other (please explain).	d) In any time. This national protection status is not necessarily linked to the procedure examining the need of international protection.			
Where o	does the application take place:	a) In the territory.			
a) b) c)	In the territory of your State? In a third country? Both are possible.				
— Au ap if	thorities involved in examining the application and, if plicable, the issuance of a permit of stay; please clarify these are the same authorities as those responsible of amining international protection applications;	Migration authorities are the ones involved in examining the application. They are not the same as those responsible of examining international protection applications (as it has been said before there is not a link between this category of			

Type of category the national protection status belongs to: danger for the safety of the third country nationals or their family members if they return to their country of origin to apply for the visa. Status C national protection status and the category of Existing timelines and notification of the (first instance) international protection). decision, information to the beneficiary Regarding timelines, a general 3-months resolution period is established. Appeal procedures Is there an appeal in the event of a negative decision? Yes/No Yes. If yes, is it a two-level system of appeal or one level? One possible administrative level (up to the addressee of the decision) and one level at judicial level. Please note that all responses hereunder refer to the judicial phase. If yes, is it: See prior response. An administrative appeal? A judicial appeal? Judicial review? Other? (please explain) Not as a general rule. It can be requested as Does the appeal have an automatic suspensive effect? Yes/No interim measure before the court, and a prima If no, can it be requested and what is the procedure in this case? facie assessment is done to grant or deny suspension. Are the authorities involved the same as those in appeal No necessarily. The judicial authorities involved in procedures against a negative decision in the international appeal procedures against a negative decision in protection procedure? the migration procedure are not the same involved in appeal refusal of international protection

If the decision on the appeal is negative, will it result in a return decision being issued? Yes/No

Yes.

request.

If there is no possibility for appeal, please explain what happens.

Change of status

In case the applicant fails on appeal or his/her status ends or is not renewed, can s/he apply for:

- a. International protection status? (please specify which)
- Other legal migration statuses? (please specify which)

As a general rule, a residence permit for national protection is granted for one year. After that, they can apply for a residence or for a residence and work permit (in this change of statues, a visa is no longer required) if they fulfil the legal requirements established for it.

Relevant case law

Is there any relevant case law (by the highest instance courts and final judgements) that led to *systemic* changes in the procedure (and/or with major policy implications) concerning this national protection status? Yes/No

No.

Type of category the national protection status belongs to: danger for the safety of the third country nationals or their family members if they return to their country of origin to apply for the visa.

Status C

If so, please briefly provide references to case law and briefly describe the changes brought about by this case law.

In the references to the case law please include: the court name, date of decision, title/parties if applicable, case number (or citation, document symbol), link to the full version of the case (if possible)

Q6. <u>If yes to Q1</u> and indicated in Tables 1 and 2 types of non-harmonised protection status(es), please also fill in **Table 4 for each status**. Please add as many tables as necessary, completing one table per status, clearly referring to the name/title of the status used in Table 3.

Table 4: Content of protection of national statuses

Status A: <u>Humanitarian residence permit</u> <u>linked to international protection</u> .	Yes	No	Other	Details						
Residence permit										
Issuance of a residence permit required?				In the recent case of Venezuelans, once they receive the notification of granting the humanitarian residence permit they can go directly to the police offices to get the card (known as TIE).						
Validity of the first residence permit (or initial length) (in years)				1 year						
Possibilities of renewal/extension?	⊠			If the reasons that were taking into account remain.						
Validity of the residence permit after renewal? (in years)	-	-	-	1 year.						
Time period required to be entitled to permanent residence permit (in years) ⁵	-	-	-	After 5 years of residence in the country and if she/he fulfils all the criteria required for granting a long-term residence permit.						
Does this time period differ from the general rule for applying for permanent residence permit?										
Travel document			'							
Is a travel document issued ?				Only if required to leave Spain and in the absence/upon expiry of the valid passport or travel document.						
If so, what type of document is it ?	-	-	-							
Validity (in years)	-	-	-	Temporary						

⁵ See definition of permanent residence used in the Long-Term Residence Directive, i.e. third-country nationals who have resided and continuously within its territory for five years prior to the submission of the application for a permanent residence permit.

Status A: <u>Humanitarian residence permit</u> <u>linked to international protection</u> .	Yes	No	Other	Details
Accommodation	ļ			
Access to accommodation (on the same basis as other legally residing third-country nationals) ?	×			On the same basis as other legally residing third-country nationals.
Access to specific schemes/programmes to support access to accommodation?	×			On the same basis as other legally residing third-country nationals.
Dispersal mechanism? ⁶				
Family reunification		,		
Right to family reunification?				The third country national will have to fulfil the same conditions for family reunification as any other third-country national as established by law. Specifically, the right to family reunification can be exercised after renewing his/her residencia permit once.
Eligible family members, for example:				
- partner in a legal marriage or in a comparable relationship				Article 53 (a) Royal Decree developing the principles of Immigration act
- unmarried partner (e.g. registered partnership, cohabitation, attested long term relationship)				Registered and unregistered partner only if the relationship is previous to the residence in Spain of the sponsor, article 53 (b) Royal Decree developing the principles of Immigration act
- underage partner			\boxtimes	
				Children of the sponsor and/or of his/her spouse or partner (article 53 (c) Royal Decree developing the principles of Immigration act) and formally adopted children may apply for family reunification.
 minor child (beneficiary's and/or partner's; foster or adopted child) 				Children of his/her spouse or partner may apply for family reunification if she or he has the custody of the children.
				Foster children of the sponsor may apply for it (article 53 (d) Royal Decree developing the principles of Immigration act).
 adult dependent children (beneficiary's and/or partner's or adopted child) 				The Immigration Act allows the family reunification of adult children of the sponsor and/or of his/her spouse or partner, provided that they are objectively incapable to provide for themselves due to their health condition.
				In this cases, the sponsor needs to have a long-term residence permit.

⁶ In asylum policies, a 'dispersal mechanism' refers to a policy implemented by national authorities to 'distribute' asylum seekers or beneficiaries of protection across the territory of the State, to ensure an even distribution among local authorities and avoid 'overburdening' available accommodation or housing facilities.

Status A: <u>Humanitarian residence permit</u> <u>linked to international protection</u> .	Yes	No	Other	Details
- brother or sisters				
- dependent parents				Only if they are more than 65 years and are dependent of the sponsor and/or of his/her spouse or partner (article 53 (e) Royal Decree developing the principles of Immigration act). Exceptionally, a dependent parent under 65 may apply for family reunification if they fulfil the
paranta of HAMa	\boxtimes			requirements provided by law.
- parents of UAMs Material requirements sponsor must guarantee, for example:	_			
- accommodation				The Spanish immigration framework requires that the sponsor has appropriate accommodation to host the family member(s). a specific report must be provided according to article 55 Royal Decree developing the principles of Immigration act.
- health insurance				The sponsor must have health insurance to cover for him/herself and the family member(s), article 54.1 Royal Decree developing the principles of Immigration act.
- sufficient income/financial means				The Spanish immigration framework establishes that the applicant must produce evidence showing that s/he has stable and regular resources which are sufficient to meet his/her own needs and those of his/her family members for whom s/he is financially responsible. The amount of the resources of the sponsor shall be assessed by reference to the IPREM and the number of family members to be reunified.
				The evaluation of the resources takes into consideration income from salaried work or independent activity and also the income of the spouse.
- other (e.g. criminal record, medical certificate)				The criminal record must be filed with the application for the visa once the residence permit has been granted.
Is there an equivalent of a 'grace period' ⁷ during which no material conditions are required?				
If so, please indicate the duration of the grace period in the comments column.				

 $^{^{7}}$ See Article 12 of the Family Reunification Directive: material requirements do not have to be fulfilled or may be subject to a grace period before these requirements apply (minimum 3 months).

Status A: <u>Humanitarian residence permit</u> <u>linked to international protection</u> .	Yes	No	Other	Details
What is the validity of the residence permit of the family member?	-	-	-	The validity of the "family member" residence permit is the same as the one of the sponsor.
Labour market and qualifications			•	
Specific conditions to be granted access (e.g. hold work permit)?				They are allowed to work with the national protection residence permit in the same conditions as the Spanish (no additional permits are required).
Access to procedures for recognition of qualifications?	×		⊠	Any third-country national legally residing in has the right to access the procedure for recognition of qualifications
Social assistance				
Social assistance limited to core benefits ?				Access to social assistance is provided as other legally residing third country nationals.
Health care		1	,	
Access to emergency health care?	⊠			
Access to mainstream services?	⊠			
Specific support to those with special needs (e.g. to persons who have undergone torture, rape, or other serious forms of psychological, physical or sexual violence)?				On the same basis as other legally residing third-country nationals.
Education			I	
Access to general system of education (same as nationals)?	×			In the same conditions as other legally residing third country nationals and the Spanish
Additional support provided (e.g. preparatory classes, additional classes of official language, remedial classes, assistance of intercultural assistant)?			x⊠	In specific cases, due to social or economical difficulties, the Public Administrations could provide complementary services
Integration		•	'	
Access to 'mainstream' support (available for legally residing third-country nationals)?	×			
Access to targeted support (i.e. specifically for beneficiaries of the status)?				In specific cases, due to social or economic difficulties, the Public Administrations could provide complementary services
If so, how long is the support granted for?	-	-	-	
End of protection				
Are there any <i>formal</i> ways foreseen to end or refuse to renew the national protection status (e.g. it is foreseen in national legislation)?			×	
How can national protection end?				

Status A: <u>Humanitarian residence permit</u> <u>linked to international protection</u> .	Yes	No	Other	Details
- The person no longer qualifies for protection	⊠		\boxtimes	
- Protection was fraudulently acquired	⊠			
- Status ceased	⊠		\boxtimes	
- Status can no longer be renewed			\boxtimes	
- Other (please explain)			\boxtimes	
Explicit withdrawal, return to country of origin, transfer to another EU MS.				
Naturalisation/citizenship acquisition				
Minimum legal residence required to apply for citizenship/naturalisation				General residence time required to acquire citizenship is 10 years; however, some groups (married to Spanish citizens, and others) benefit from a reduced time requirement of 1 year, and citizens of some countries (Latin-American, Philippines) are required 2 years of residence.
Status offers more or less favourable con	ditions	s (com	pared to	o either refugee or subsidiary protection)
Please describe the extent to which the status offers				
a) <u>more</u>		×		
b) <i>same</i> or		×	×	
c) less favourable conditions compared to either refugee or subsidiary protection?				There is no access to the reception system and the duration of the residence permit is shorter.
Relevant case law			I	
Is there any relevant case law (by the highest instance courts and final judgements) that led to systemic changes in the procedure (and/or with major policy implications) concerning this national protection status? Yes/No If so, please briefly provide references to case law and briefly describe the changes brought about by this case law.				As a general rule, the Supreme Court has considered that the grant of the permit linked to international protection provides a certain degree of discretionality to the granting authority (Supreme Court judgment dated December 9, 2016, case number 3083/2014). According to the case delivered by the Supreme Court on July 26, 2016 (case number 374/2016), the humanitarian reasons linked to international protection are exceptional, proven by the applicant and cannot be used to circumvent general alien law provisions (such as a deportation decision). All judicial cases can be found in the following link: http://www.poderjudicial.es/search/indexAN.jsp

Status B: Humanitarian									
residence permit for medical reasons	Yes	No	Other	Details					
Residence permit									
Issuance of a residence permit required?									
Validity of the first residence permit (or initial length) (in years)				1 year					
Possibilities of renewal/extension?	⊠			Exceptionally, when necessary to complete the treatment.					
Validity of the residence permit after renewal? (in years)	-	-	-	The time necessary to complete the treatment					
Time period required to be entitled to permanent residence permit (in years) ⁸	-	-	-	After 5 years of residence in the country and if she/he fulfils all the criteria required for granting a long-term residence permit.					
Does this time period differ from the general rule for applying for permanent residence permit?		×							
Travel document									
Is a travel document issued ?				Only if required to leave Spain and in the absence/upon expiry of the valid passport or travel document.					
If so, what type of document is it ?	-	-	-						
Validity (in years)	-	-	-	Temporary					
Accommodation									
Access to accommodation (on the same basis as other legally residing third-country nationals) ?				On the same basis as other legally residing third country national.					
Access to specific schemes/programmes to support access to accommodation?				On the same basis as other legally residing third country national					
Dispersal mechanism?9									
Family reunification	Family reunification								

⁸ See definition of permanent residence used in the Long-Term Residence Directive, i.e. third-country nationals who have resided and continuously within its territory for five years prior to the submission of the application for a permanent residence permit.

permanent residence permit.

⁹ In asylum policies, a 'dispersal mechanism' refers to a policy implemented by national authorities to 'distribute' asylum seekers or beneficiaries of protection across the territory of the State, to ensure an even distribution among local authorities and avoid 'overburdening' available accommodation or housing facilities.

	us B: Humanitarian dence permit for <u>lical reasons</u>	Yes	No	Other	Details
Righ	t to family reunification ?				The third country national will have to fulfil the same conditions for family reunification as any other third-country national as established by law. Specifically, the right to family reunification can be exercised after renewing his/her residencia permit once.
_	ble family members, for nple:				
-	partner in a legal marriage or in a comparable relationship				Article 53 (a) Royal Decree developing the principles of Immigration act
-	unmarried partner (e.g. registered partnership, cohabitation, attested long term relationship)				Registered and unregistered partner only if the relationship is previous to the residence in Spain of the sponsor, article 53 (b) Royal Decree developing the principles of Immigration act
-	underage partner				
-	minor child (beneficiary's				Children of the sponsor and/or of his/her spouse or partner (article 53 (c) Royal Decree developing the principles of Immigration act) and formally adopted children may apply for family reunification.
	and/or partner's; foster or adopted child)				Children of his/her spouse or partner may apply for family reunification if she or he has the custody of the children.
					Foster children of the sponsor may apply for it (article 53 (d) Royal Decree developing the principles of Immigration act).
-	adult dependent children (beneficiary's and/or partner's or adopted				The Immigration Act allows the family reunification of adult children of the sponsor and/or of his/her spouse or partner, provided that they are objectively incapable to provide for themselves due to their health condition.
	child)				In these cases, the sponsor needs to have a long-term residence permit.
-	brother or sisters				
-	dependent parents				Only if they are more than 65 years and are dependent of the sponsor and/or of his/her spouse or partner (article 53 (e) Royal Decree developing the principles of Immigration act).
					Exceptionally, a dependent parent under 65 may apply for family reunification if they fulfil the requirements provided by law.
-	parents of UAMs				
	erial requirements sponsor t guarantee, for example:				
-	accommodation				The Spanish immigration framework requires that the sponsor has appropriate accommodation to host the family member(s). a specific report must be provided according to article 55 Royal Decree developing the principles of Immigration act.

		1	1	
Status B: Humanitarian residence permit for	Yes	No	Other	Details
medical reasons	103	110	Ould	Details
- health insurance				The sponsor must have health insurance to cover for him/herself and the family member(s), article 54.1 Royal Decree developing the principles of Immigration act.
- sufficient income/financial means				The Spanish immigration framework establishes that the applicant must produce evidence showing that s/he has stable and regular resources which are sufficient to meet his/her own needs and those of his/her family members for whom s/he is financially responsible. The amount of the resources of the sponsor shall be assessed by reference to the IPREM and the number of family members to be reunified.
				The evaluation of the resources takes into consideration income from salaried work or independent activity and also the income of the spouse.
- other (e.g. criminal record, medical certificate)				The criminal record must be filed with the application for the visa once the residence permit has been granted.
Is there an equivalent of a 'grace period' during which no material conditions are required? If so, please indicate the				
duration of the grace period in the comments column.				
What is the validity of the residence permit of the family member?	-	-	-	The validity of the "family member" residence permit is the same as the one of the sponsor.
Labour market and qualificat	tions			
Specific conditions to be granted access (e.g. hold work permit)?	⊠		×	They are allowed to work with the national protection residence permit in the same conditions as the Spanish (no additional permits are required).
Access to procedures for recognition of qualifications?	⊠	⊠		Any third-country national legally residing in has the right to access the procedure for recognition of qualifications
Social assistance				
Social assistance limited to core benefits ?		×		Access to social assistance is provided as other legally residing third country nationals.
Health care				
Access to emergency health care?	⊠	×		

 $^{^{10}}$ See Article 12 of the Family Reunification Directive: material requirements do not have to be fulfilled or may be subject to a grace period before these requirements apply (minimum 3 months).

Status B: Humanitarian residence permit for medical reasons	Yes	No	Other	Details
Access to mainstream services ?	⊠	⊠		
Specific support to those with special needs (e.g. to persons who have undergone torture, rape, or other serious forms of psychological, physical or sexual violence)?				On the same basis as other legally residing third-country nationals
Education				
Access to general system of education (same as nationals)?	☒			In the same conditions as other legally residing third country nationals and the Spanish
Additional support provided (e.g. preparatory classes, additional classes of official language, remedial classes, assistance of intercultural assistant)?				In specific cases, due to social or economical difficulties, the Public Administrations could provide complementary services
Integration				
Access to 'mainstream' support (available for legally residing third-country nationals)?	×			
Access to targeted support (i.e. specifically for beneficiaries of the status)?		⊠		In specific cases, due to social or economic difficulties, the Public Administrations could provide complementary services
If so, how long is the support granted for?	-	-	-	
End of protection				
Are there any formal ways foreseen to end or refuse to renew the national protection status (e.g. it is foreseen in national legislation)?				
How can national protection end?				
- The person no longer qualifies for protection	⊠			
- Protection was fraudulently acquired	⊠			
- Status ceased	\boxtimes			
- Status can no longer be renewed	×			

		1	1	
Status B: Humanitarian	Yes	No	Other	Details
residence permit for medical reasons	res	No	Other	Details
- Other (please explain)				
Explicit withdrawal,				
return to country of				
origin, transfer to				
another EU MS.				
Naturalisation/citizenship ad	quisi	tion		
Minimum legal residence				General residence time required to acquire citizenship is 10 years;
required to apply for				however, some groups (married to Spanish citizens, and others)
citizenship/naturalisation				benefit from a reduced time requirement of 1 year, and citizens of
				some countries (Latin-American, Philippines) are required 2 years of residence.
				or residence.
Status offers more or less fa	voura	ble o	onditio	ons (compared to either refugee or subsidiary protection)
Please describe the extent to				
which the status offers				
d) <u>more</u>	\boxtimes	\boxtimes		
e) <i>same</i> or		×		
6) /		_		
f) less favourable conditions compared	\boxtimes			There is no access to the reception system and the duration of the residence permit is shorter.
to either refugee or				residence permit is shorter.
subsidiary protection?				
Relevant case law				
Is there any relevant case law				As a general rule, the Supreme Court has considered that the grant
(by the highest instance courts				of the permit linked to international protection provides a certain
and final judgements) that led				degree of discretionality to the granting authority (Supreme Court
to <i>systemic</i> changes in the				judgment dated December 9, 2016, case number 3083/2014).
procedure (and/or with major				According to the case delivered by the Supreme Court on July 26,
policy implications) concerning				2016 (case number 374/2016), the humanitarian reasons linked to
this national protection status?				international protection are exceptional, proven by the applicant
Yes/No				and cannot be used to circumvent general alien law provisions
If so, please briefly provide				(such as a deportation decision).
references to case law and				All judicial cases can be found in the following link:
briefly describe the changes				http://www.poderjudicial.es/search/indexAN.jsp
brought about by this case law.				

Status C: Humanitarian residence permit linked to danger for the safety of the third country nationals or their family members if they return to their country of origin to apply for the visa.	Yes	No	Other	Details		
Residence permit						

Status C: Humanitarian residence permit linked to danger for the safety of the third country nationals or their family members if they return to their country of origin to apply for the visa.		No	Other	Details
Issuance of a residence permit required?				
Validity of the first residence permit (or initial length) (in years)				1 year
Possibilities of renewal/extension?		×		Once the validity is expired, their status shall be changed.
Validity of the residence permit after renewal? (in years)	-	-	-	
Time period required to be entitled to permanent residence permit (in years) 11	-	-	-	5 years
Does this time period differ from the general rule for applying for permanent residence permit?		×		
Travel document			•	
Is a travel document issued ?				Only if required to leave Spain and in the absence/upon expiry of the valid passport or travel document.
If so, what type of document is it ?	-	-	-	
Validity (in years)	-	-	-	Temporary
Accommodation				
Access to accommodation (on the same basis as other legally residing third-country nationals) ?				On the same basis as other legally residing third country national.
Access to specific schemes/programmes to support access to accommodation?				On the same basis as other legally residing third country national.
Dispersal mechanism? ¹²				
Family reunification				•
Right to family reunification ?			⊠	The third country national will have to fulfil the same conditions for family reunification as any other third-country national as established by law. Specifically, the right to family reunification can be exercised after renewing his/her residencia permit once.
Eligible family members, for example:		ı	1	

¹¹ See definition of permanent residence used in the Long-Term Residence Directive, i.e. third-country nationals who have resided and continuously within its territory for five years prior to the submission of the application for a permanent residence permit.

permanent residence permit.

12 In asylum policies, a 'dispersal mechanism' refers to a policy implemented by national authorities to 'distribute' asylum seekers or beneficiaries of protection across the territory of the State, to ensure an even distribution among local authorities and avoid 'overburdening' available accommodation or housing facilities.

Status C: Humanitarian residence permit linked to danger for the safety of the third country nationals or their family members if they return to their country of origin to apply for the visa.		No	Other	Details
- partner in a legal marriage or in a comparable relationship				Article 53 (a) Royal Decree developing the principles of Immigration act
- unmarried partner (e.g. registered partnership, cohabitation, attested long term relationship)				Registered and unregistered partner only if the relationship is previous to the residence in Spain of the sponsor, article 53 (b) Royal Decree developing the principles of Immigration act
- underage partner		\boxtimes		
				Children of the sponsor and/or of his/her spouse or partner (article 53 (c) Royal Decree developing the principles of Immigration act) and formally adopted children may apply for family reunification.
 minor child (beneficiary's and/or partner's; foster or adopted child) 				Children of his/her spouse or partner may apply for family reunification if she or he has the custody of the children.
				Foster children of the sponsor may apply for it (article 53 (d) Royal Decree developing the principles of Immigration act).
 adult dependent children (beneficiary's and/or partner's or adopted child) 				The Immigration Act allows the family reunification of adult children of the sponsor and/or of his/her spouse or partner, provided that they are objectively incapable to provide for themselves due to their health condition.
				In this cases, the sponsor needs to have a long- term residence permit.
- brother or sisters				
				Only if they are more than 65 years and are dependent of the sponsor and/or of his/her spouse or partner (article 53 (e) Royal Decree developing the principles of Immigration act).
- dependent parents				Exceptionally, a dependent parent under 65 may apply for family reunification if they fulfil the requirements provided by law.
- parents of UAMs				
Material requirements sponsor must guarantee, for example:				

Status C: Humanitarian residence permit linked to danger for the safety of the third country nationals or their family members if they return to their country of origin to apply for the visa.	Yes	No	Other	Details
- accommodation				The Spanish immigration framework requires that the sponsor has appropriate accommodation to host the family member(s). a specific report must be provided according to article 55 Royal Decree developing the principles of Immigration act.
- health insurance				The sponsor must have health insurance to cover for him/herself and the family member(s), article 54.1 Royal Decree developing the principles of Immigration act.
- sufficient income/financial means				The Spanish immigration framework establishes that the applicant must produce evidence showing that s/he has stable and regular resources which are sufficient to meet his/her own needs and those of his/her family members for whom s/he is financially responsible. The amount of the resources of the sponsor shall be assessed by reference to the IPREM and the number of family members to be reunified. The evaluation of the resources takes into consideration income from salaried work or independent activity and also the income of the spouse.
- other (e.g. criminal record, medical certificate)				The criminal record must be filed with the application for the visa once the residence permit has been granted.
Is there an equivalent of a 'grace period' ¹³ during which no material conditions are required?				
If so, please indicate the duration of the grace period in the comments column.				
What is the validity of the residence permit of the family member?	-	-	-	The validity of the "family member" residence permit is the same as the one of the sponsor.
Labour market and qualifications				
Specific conditions to be granted access (e.g. hold work permit)?	×			They are allowed to work with the national protection residence permit in the same conditions as the Spanish (no additional permits are required).
Access to procedures for recognition of qualifications?				Any third-country national legally residing in has the right to access the procedure for recognition of qualifications

 $^{^{13}}$ See Article 12 of the Family Reunification Directive: material requirements do not have to be fulfilled or may be subject to a grace period before these requirements apply (minimum 3 months).

Status C: Humanitarian residence permit linked to danger for the safety of the third country nationals or their family members if they return to their country of origin to apply for the visa.		No	Other	Details
Social assistance				
Social assistance limited to core benefits ?		×		Access to social assistance is provided as other
*please note definition of 'core benefits' in the introduction				legally residing third country nationals.
Health care				
Access to emergency health care?	×			
Access to mainstream services ?	⊠			
Specific support to those with special needs (e.g. to persons who have undergone torture, rape, or other serious forms of psychological, physical or sexual violence)?				On the same basis as other legally residing third-country nationals.
Education		•		
Access to general system of education (same as nationals)?	×		\boxtimes	In the same conditions as other legally residing third country nationals and the Spanish
Additional support provided (e.g. preparatory classes, additional classes of official language, remedial classes, assistance of intercultural assistant)?				In specific cases, due to social or economical difficulties, the Public Administrations could provide complementary services
Integration				
Access to 'mainstream' support (available for legally residing third-country nationals)?	×		\boxtimes	
Access to targeted support (i.e. specifically for beneficiaries of the status)?	×			In specific cases, due to social or economic difficulties, the Public Administrations could provide complementary services
If so, how long is the support granted for?	-	-	-	
End of protection				
Are there any <i>formal</i> ways foreseen to end or refuse to renew the national protection status (e.g. it is foreseen in national legislation)?				
How can national protection end?				
- The person no longer qualifies for protection	×			
- Protection was fraudulently acquired	☒			
- Status ceased	×			
- Status can no longer be renewed	×			

Status C: Humanitarian residence linked to danger for the safety of the country nationals or their family mem they return to their country of or apply for the visa.	<u>e third</u> nbers if	Yes	No	Other	Details
- Other (please explain) Explicit withdrawal, return to cou	-				
Naturalisation/citizenship acquisition	n				
Minimum legal residence required to ap citizenship/naturalisation *please note that a 2019 EMN study will re in more depth the issue of acquisi citizenship in Member States	research				General residence time required to acquire citizenship is 10 years; however, some groups (married to Spanish citizens, and others) benefit from a reduced time requirement of 1 year, and citizens of some countries (Latin-American, Philippines) are required 2 years of residence.
Status offers more or less favourable	conditi	ons (c	ompar	ed to ei	ther refugee or subsidiary protection)
Please describe the extent to which the offers g) more	e status		×	\boxtimes	
h) same or				\boxtimes	
 i) less favourable conditions comp either refugee or subsidiary prot 		\boxtimes			There is no access to the reception system and the duration of the residence permit is shorter.
Relevant case law					
Is there any relevant case law (by the instance courts and final judgements) that systemic changes in the procedure (and/major policy implications) concerning national protection status? Yes/No If so, please briefly provide references	at led to /or with ng this				As a general rule, the Supreme Court has considered that the grant of the permit linked to international protection provides a certain degree of discretionality to the granting authority (Supreme Court judgment dated December 9, 2016, case number 3083/2014). According to the case delivered by the Supreme
law and briefly describe the changes I about by this case law. In the references to the case law please i the court name, date of decision, title/papplicable, case number (or citation, do symbol), link to the full version of the possible)	brought include: earties if				Court on July 26, 2016 (case number 374/2016), the humanitarian reasons linked to international protection are exceptional, proven by the applicant and cannot be used to circumvent general alien law provisions (such as a deportation decision). All judicial cases can be found in the following link: http://www.poderjudicial.es/search/indexAN.jsp

Section 3: National debates and challenges as regards national protection statuses

Q7. Are the national protection statuses the **subject of debate** in your Member State (e.g. political, academic and civil society debate)? No

Please outline the key debates referencing parliamentary questions or policy documents media, academic literature and commentary or literature from civil society organisations.

Please note that future plans - if any - should be mentioned under question 10.

National protection statuses are not subject of debate in Spain.

But it should be noted the recent case-law awarding the status to Venezuelan asylum applicants who refused international protection.

(https://elpais.com/politica/2018/10/17/actualidad/1539759256 562740.html

Q8. What are the key practical or operational challenges in your Member State regarding national protection statuses?

Please consider in particular any challenges related to the implementation and uptake of these statuses in practice, challenges observed to ensure consistency with other EU-harmonised protection statuses, etc.

The specific limits/exclusions and degree of administrative discretionality in assessing these cases.

Q9 . Did your (Member) State adopt any measures to tackle the above-mentioned challenges ? No
If so, please elaborate.
Q10 . Is your Member State planning to introduce any new protection statuses that have been announced publicly (i.e. in the form of official strategy documents, existing draft legislation or proposal)? No
If so, when and why?
Q11. Is your Member State planning to terminate or significantly change any of the protection statuses currently available? No
If so, when and why?

Q12. If applicable, have any of the statuses identified within the 2010 EMN study, ¹⁴ and within the scope of the present study, ceased to exist or been significantly amended since 2010? No. In art. 126 of RD 557/2011 it has been introduced that the disease will not be required to occur in the case of the need to prolong the stay of a foreign minor who has temporarily moved to Spain for the purpose of medical treatment.

Study is available at: https://ec.europa.eu/home-affairs/sites/homeaffairs/files/what-we- do/networks/european_migration_network/reports/docs/emn-studies/non-eu-harmonised-protectionstatus/0 emn synthesis report noneuharmonised finalversion january2011 en.pdf.

^{14 &#}x27;The Different National Practices Concerning Granting of Non-EU-Harmonised Protection Statuses'. Member States that participated in the 2010 EMN study, were Austria, Belgium, Bulgaria, Czech Republic, Estonia, Finland, France, Germany, Greece, Hungary, Ireland, Italy, Latvia, Lithuania, Netherlands, Malta, Poland, Portugal, Slovak Republic, Slovenia, Spain, Sweden and United Kingdom.

the scope of the present study and available at the time of the study in 2010 ceased to exist or been significantly amended (regarding grounds and content of protection) since 2010? Yes/No
If so, how, when and why?

Alternatively, if your Member State did not participate in the 2010 EMN study, have any statuses within

Section 4 Conclusions [max 2 pages]

Q13. With regard to the aims of this study, what conclusions would you draw from your findings reached in elaborating your national contribution? In particular, what is the relevance of your findings to (national and/or EU level) policy-makers?

The main conclusions of the study have been reported in the factsheet.

Annex 1 National statistics

Please note the scope of national statistics:

- Temporal scope 2010–2018 to capture changes from previous study.
- Ask Member States and Norway for total number of national protection statuses granted where available.
- Ask Member States and Norway for the above data to be disaggregated by individual status where available.
- The data will be disaggregated by year and country of origin, sex and age if available, but these will not be cross tabulated.

These data will not be comparable.

Please complete the following tables with available information:

Table A1.1: Number of persons granted national protection status by nationality (2010-2018).



Anexo I.xlsx

Table A1.2: Number of persons granted national protection status by age (2010-2018).



Anexo II.xlsx

Table A1.3: Number of persons granted national protection status by gender (2010-2018).



Anexo III.xlsx

Annex 2 Overview of EU-harmonised statuses and implementation by Member States

All Member States implemented the provisions of the recast Qualification Directive, with the exception of Ireland and the UK,¹⁵ and of the Temporary Protection Directive. Norway, a State not participating to these Directives, has adopted in its national legislation equivalent protection statuses.

Table A2.1 will present an overview of the content of protection under each of the three harmonised statuses. A more detailed overview of the implementation of these standards by Member States will be included in Annex 2 in the synthesis report. This will support a comparative analysis in the synthesis report between the minimum standards of protection as set out in EU legislation and the content of protection offered by national protection statuses.

This Annex will be prepared by the EMN Service Provider with the support of EASO.

Table A2.1 Content of protection of EU-harmonised statuses

Content of protection	Refugee Protection	Subsidiary Protection	Temporary protection
Residence permit	Article 24 recast QD	Article 24 recast QD	Articles 4 and 8 TPD
Issuance of a residence permit required?	Yes	Yes	Yes
	As soon as possible after refugee protection status has been granted	As soon as possible after subsidiary protection status has been granted	
Validity of the first residence permit (or initial length) (in years)	Minimum 3 years	Minimum 1 year	Minimum 1 year
Possibilities of renewal/extension?	Yes	Yes (at least 2 years)	Yes (up to maximum 2 additional years)
Time period required to be entitled to permanent residence permit (in years)	No harmonisation	No harmonisation	No harmonisation
Does this time period differ from the general rule for applying for permanent residence permit?		No harmonisation	No harmonisation
Travel document	Article 25(1) QD	Article 25(2) QD	No harmonisation
Is a travel document issued ?	Yes	Yes	-
If so, what type of document is it ? (e.g. Geneva travel document or a national travel document)	Travel documents in the form set out in the Schedule to the Geneva Convention	If unable to obtain a national passport should be issued with documents which enable to travel	

¹⁵ Ireland participated in Directive 2004/83/EC but is not bound by the recast Directive 2011/95/EU. The UK participated in Directive 2004/83/EC and is not bound by the recast Directive 2011/95/EU.

Content of protection	Refugee Protection	Subsidiary Protection	Temporary protection
Validity (in years)	No harmonisation	No harmonisation	-
Accommodation	Article 32 recast QD	Article 32 recast QD	Article 13 TPD
Access to accommodation (as other legally residing third-country nationals) ?	Yes		Yes (but only access to 'suitable accommodation' or provide 'means to obtain housing')
Access to specific schemes/programmes to support access to accommodation?	No harmonisation	No harmonisation	-
Dispersal mechanism? ¹⁶		Allowed on condition of non-discrimination of beneficiaries of international protection (Article 32(2) QD)	
Family unity & reunification	Articles 2 and 23 recast QD	Articles 2 and 23 recast QD	Article 15 TPD
Right to family reunification?	Yes Obligation of MS to maintain family unity ¹⁷	Yes Same as for refugees	Yes
Eligible family members	Family ties should have already existed in the country of origin Spouse; unmarried partner in a stable	_	Family ties should have already existed in the country of origin Spouse, unmarried partner in a stable
	relationship; minor unmarried children; father, mother or another adult responsible for the refugee Possibility to restrict family reunification with close relatives on the condition that family ties		relationship, minor unmarried children of the sponsor or of the spouse, other close relatives who lived together as part of the family unit and who were dependent on the sponsor
	have already existed in the country of origin and who were dependant on the sponsor		
Material requirements sponsor must guarantee	Articles 6-9 Family Reunification Directive: Accommodation, health insurance and/or sufficient financial resources		No harmonisation

¹⁶ In asylum policies, a 'dispersal mechanism' refers to a policy implemented by national authorities to 'distribute' asylum seekers or beneficiaries of protection across the territory of the State, to ensure an even distribution among local authorities and avoid 'overburdening' available accommodation or housing facilities.

¹⁷ According to the recast QD (Article 13(2)), family unity involves ensuring that family members who do not qualify for international protection status nevertheless have access to the same rights as the family member with refugee or subsidiary protection status.

Content of protection	Refugee Protection	Subsidiary Protection	Temporary protection
'Grace period'? If so, please indicate the duration of the grace period	Article 12 Family Reunification Directive: Exemption to from the obligation to meet the material requirements for a minimum period of three months after the granting of refugee status	·	No
		It may be valid for less than 3 years and renewable (Article 24(1) recast QD)	For the duration of the temporary protection of the sponsor (Article 15(6) TPD)
Labour market and qualifications	Articles 26 and 28 recast QD	Articles 26 and 28 recast QD	Article 12 TPD
	Yes, possible (Article 26(1): access can be subject to rules generally applicable to the profession and to the public service)		Yes Member States may give priority to EU and EEA citizens, and to legally resident third-country nationals receiving unemployment benefit
Access to procedures for recognition of qualifications?	Yes (equal treatment with nationals)	Yes (as for refugees)	No harmonisation
Social assistance	Article 29(1) recast QD	Article 29(2) recast QD	Article 13 TPD
Social assistance limited to core benefits ?	No	Yes	Yes ('necessary assistance in terms of social welfare and means of subsistence, if they do not have sufficient resources')
Health care	Article 30 recast QD	Article 30 recast QD	Article 13 TPD
Access to emergency health care?	No harmonisation	No harmonisation	Yes ('emergency care and essential treatment of illness')
Access to mainstream services ?	Yes	Yes	No
Specific support to those with special needs (e.g. to persons who have undergone torture, rape, or other serious forms of psychological, physical or sexual violence)?	Yes	Yes	Yes
Education	Article 27 recast QD	Article 27 recast QD	Article 14 TPD
Access to general system of education (same as nationals)?	Yes	Yes	Yes

Content of protection	Refugee Protection	Subsidiary Protection	Temporary protection
Additional support provided (e.g. preparatory classes, additional classes of official language, remedial classes, assistance of intercultural assistant)?		No harmonisation	No harmonisation
Integration	Article 34 recast QD	Article 34 recast QD	No harmonisation
Access to 'mainstream' support (available for legally residing third-country nationals)?	Yes Access to integration programmes which are considered to be appropriate so as to take into account the specific needs of beneficiaries of international protection or create pre-conditions which guarantee access to such programmes	-	-
Access to targeted support (i.e. specifically for beneficiaries of the status)?	Yes	Yes	-
If so, how long is the support granted for?	No harmonisation		-
Ending or refusal to renew protection	Articles 11, 12 and 14 recast QD	Articles 16, 17 and 19 recast QD	Article 6 TPD
Are grounds to end or refusal to renew protection formally foreseen?	Yes	Yes	Yes
Change of status			Articles 3 and 17 TPD
Possibility to lodge an application for another protection status?	Yes, to subsidiary protection ¹⁸	Yes	Beneficiaries of TP can lodge an application for asylum at any point in time.

¹⁸ See CJEU, joined cases C-175/08, C-176/08, C-178/08 and C-179/08, *Aydin Salahadin Abdulla, Kamil Hasan, Ahmed Adem, Hamrin Mosa Rashi & Dier Jamal v Bundesrepublik Deutschland*, 2 March 2010, ECLI:EU:C:2010:105, para 76.