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ANNEX

ANNEX

to the

COMMISSION IMPLEMENTING DECISION

**concerning the adoption of the work programme for 2018 and the financing for
emergency assistance within the framework of the Asylum, Migration and Integration
Fund**

ANNEX

Annual work programme for 2018 and the financing for emergency assistance within the framework of the Asylum, Migration and Integration Fund.

1. INTRODUCTION

On the basis of the objective of strengthening and developing the Common European Asylum System and enhancing solidarity and responsibility sharing between Member States covered by this budget line, this work programme contains the actions to be financed for 2018 as follows:

- a) for grants
- b) for actions implemented under indirect management

All Member States, with the exception of Denmark, are participating in the "Asylum, Migration and Integration Fund": hence entities established in the participating Member States can take part as beneficiaries in the actions that are supported under this financial instrument. Entities established in Denmark can only participate on a no-cost basis.

Emergency assistance may consist of assistance in Member States and in third countries. Any actions in and in relation to third countries under this work programme will be carried out in synergy and in coherence with other actions outside the Union supported through Union funds, in particular external assistance instruments. The identification and implementation of such actions is fully coordinated with EEAS and relevant European Commission's external relations services, including DG ECHO as far as humanitarian assistance is concerned.

As provided for in Article 21(1) of Regulation (EU) n° 516/2014¹, the implementation of emergency assistance in third countries is consistent with, and, where relevant, complementary to the Union humanitarian policy and respects the humanitarian principles as set out in the European Consensus on Humanitarian Aid.

All activities implemented under this work programme will respect and will be implemented in line with the rights and principles enshrined in the Charter of Fundamental Rights of the European Union, and will promote gender equality, applying a full gender mainstreaming perspective, and the rights of the child.

Consistency, complementarity and synergies with other Union instruments will be ensured.

Legal basis

¹ Regulation (EU) No 516/2014 of the European Parliament and of the Council of 16 April 2014 establishing the Asylum, Migration and Integration Fund, amending Council Decision 2008/381/EC and repealing Decisions No 573/2007/EC and No 575/2007/EC of the European Parliament and of the Council and Council Decision 2007/435/EC (OJ L 150, 20.5.2014, p. 168).

Articles 6, 7 and 8 of Regulation (EU) No 514/2014; point (k) of Article 2 and Article 21 of Regulation (EU) No 516/2014

Budget line

Budget line	Amount for AWP 2018
Budget line 18 03 01 01 – Strengthening and developing the Common European Asylum System and enhancing solidarity and responsibility sharing between the Member States	EUR 126 641 267, 35

Objectives pursued

Provide support in response to an emergency situation as defined in point (k) of Article 2 and Article 21 of Regulation (EU) No 516/2014 in accordance with the framework set up on in to Articles 6, 7 and 8 of Regulation (EU) No 514/2014.

Expected results

4 to 8 projects selected for emergency assistance, in direct management or in indirect management

Under emergency assistance, actions defined in Regulation (EU) 516/2014 will be supported to address urgent and specific needs in the event of an emergency situation. These actions may include, but are not limited to, provision of support services such as translation/interpretation, legal assistance, identification of vulnerable groups and specific assistance for vulnerable persons, the establishment, maintenance and improvement of accommodation services, the provision of social assistance, measures necessary for the preparation of return operations, pre-departure measures such as health checks or cultural orientation, as well as the physical transfer of applicants and/or beneficiaries of international protection (hereinafter "relocation") between Member States.

Reference	Date	Global budgetary envelope reserved
HOME/2018/AMIF/AG/EMAS	At the initiative of the entities concerned	EUR 126 641 267, 35

2. GRANTS

Types of applicants targeted by the direct award for emergency assistance

The following entities can submit applications for emergency assistance: Member States, International Organisations or Union agencies. Other entities can be involved in the implementation of the action as co-applicants.

N.B. For entities referred to in Article 7, points (d) and (e) of Regulation (EU) No 514/2014, namely international organisations and organisations assimilated with international organisations in accordance with Article 156 of the Financial Regulation, the budget will be implemented in indirect management (See point 3).

Description

- Enhance solidarity by ensuring consistency and complementarity with EU humanitarian assistance, by providing additional support to address emergency situations of heavy migratory pressure in Member States or third countries, or in the event of mass influx of displaced persons, pursuant to Council Directive 2001/55/EC², through emergency assistance, including relocation from Greece and Italy to other Member States;
- Support ad hoc humanitarian admission programmes aimed at allowing temporary stay on the territory of a Member State in the event of an urgent humanitarian crisis in third countries, and also provide support in specific situations covered by Article 33 of the Dublin Regulation (EU) No 604/2013³.

The emergency assistance will be provided for as long as the emergency situation lasts.

The emergency assistance will be provided in the form of action grants awarded directly without a call for proposals, following a proposal for action, including a request for funding, submitted to the Commission by one of the eligible entities, in accordance with the provisions of Article 195 of Regulation (EU, Euratom) 2018/1046 (the Financial Regulation).

Selection and award criteria

Selection criteria

In accordance with Article 198 of the Financial Regulation, proposals for action shall be evaluated on the basis of the following selection criteria:

- Financial capacity - Applicants and co-applicants must have stable and sufficient sources of funding to maintain their activity throughout the period for which the grant is awarded and to participate in its funding.

² Council Directive 2001/55/EC of 20 July 2001 on minimum standards for giving temporary protection in the event of a mass influx of displaced persons and on measures promoting a balance of efforts between Member States in receiving such persons and bearing the consequences thereof (OJ L 212, 7.8.2001, p. 12).

³ Regulation (EU) No 604/2013 of the European Parliament and of the Council of 26 June 2013 establishing the criteria and mechanisms for determining the Member State responsible for examining an application for international protection lodged in one of the Member States by a third-country national or a stateless person (OJ L 180, 29.6.2013, p. 31).

- Operational capacity - Applicants and co-applicants must have the professional competencies and qualifications required to complete the proposed action.

In accordance with Article 198(5) of the Financial Regulation, the verification of the financial and operational capacity shall not apply to public bodies and international organisations.

Award criteria

In accordance with Article 199 of the Financial Regulation, proposals for an action will be evaluated on the basis of relevance of the proposal with regards to the objectives and the expected impact of the proposed activities on addressing the emergency situation in the countries concerned.

Rate of co-financing and other information

Maximum possible rate of co-financing of the eligible costs

Up to 100% of the total eligible costs.

Other information

The grant will be covered by a written agreement.

Emergency assistance may support expenditure incurred prior to the date of submission of the request for assistance, if this is necessary for the successful implementation of the action and it is demonstrated that the emergency situation prevailed earlier than the submission of the request.

In the case of emergency actions related to relocation, such actions will have the same nature as the actions envisaged under Article 7 of Regulation (EU) 516/2014⁴. In this respect, considering that the fixed contribution of EUR 6 000 established by Article 18 of the same regulation was already used in the context of the emergency relocation scheme financed under shared management in application of Article 10 of Council Decision (EU) 2015/1523 and Article 10 of Council Decision (EU) 2015/1601, by analogy, the Member States of relocation may request under this Annual Work Programme the same fixed contribution of EUR 6 000 per each relocated person.

In accordance with Article 25 of Regulation (EU) 516/2014, this amount is "granted provided that the person in respect of whom the lump sum is allocated was effectively resettled and/or transferred".

The approach is justified due to the equivalence of the operations financed under emergency assistance and shared management and to ensure respect for the principle of equal treatment of beneficiaries for the same category of actions in accordance with Article 188 of Regulation (EU, Euratom) No 2018/1046.

The indicative time table for grants: Q4 2018, Q1 to Q3 2019.

⁴ Article 7 of Regulation (EU) 516/2014 "...the fund shall also support actions similar to those listed in paragraph 1 of this Article, where deemed appropriate in the light of policy development within the implementation period of the fund or where the national programme of a Member State makes such provisions, in relation to the transfer of applicants for and/or beneficiaries of international protection."

3. ACTIONS IMPLEMENTED IN INDIRECT MANAGEMENT

3.1 Emergency Support to Integration & Accommodation Scheme (ESTIA) (part 2)

Implementing entity

United Nations High Commissioner for Refugees (UNHCR)

Description

The purpose of the action is to support the Greek authorities in providing multi-purpose cash grants as well as accommodation services to persons of concern in Greece throughout 2019.

The action will take place in the mainland and on the islands. UNHCR will implement the action together with partners. UNHCR has demonstrated specific technical competence and experience in managing the cash-based intervention and the rental and accommodation scheme and for this action therefore qualifies as an entity suitable to implement this action.

The action will ensure the continuation of activities as currently provided by UNHCR under the emergency support instrument managed by DG ECHO and at the same time seek to prepare for the transition on the ground for transferring the activities to relevant Greek authorities, such as the Ministry of Migration Policy (MoMP).

The categories of activities are 1) cash-based interventions; 2) integration and accommodation services; 3) coordination with competent Greek authorities, the partners in the action and other stakeholders and capacity building with a view to a smooth transition to those authorities to whom activities will be transferred.

The target population will be persons of concern: i.e. third country nationals (asylum seekers, and, for a limited grace period as established by the Greek authorities, refugees).

The expected results include:

- 1) cash-based interventions: cash grants to contribute to coverage of the basic needs for persons of concern eligible to such support upon arrival and during second line reception under the assumption of a target population of about 63.000 in January 2019; ability to increase gradually the number of beneficiaries with an aim to reach a target of 70.000 by October 2019, subject to a review in April 2019; implementation of measures to maintain the baseline efficiency of 82% (82 cents on the Euro to go directly to the person of concern); cooperation with Greek authorities to implement measures to improve upstream targeting and simplify entitlement criteria; continuation of cash assistance of persons of concern who have become beneficiaries of international protection for a limited period of time until alternatives are available for appropriate other forms of assistance for these persons;
- 2) accommodation services in the form of apartments or other urban-based accommodations, and related services for the target of 27.000 persons of concern in line with the EU directive for the reception of asylum seekers: provision of rented housing in at least 20 areas both in the mainland and on the islands, thereby improving self-realisation and access to services; accompanying social services to assist those living in the housing (information provision and guidance on rights and duties of persons of concern, case management and referral to specialised services in the area of health, schooling, social security and tax registration, referral to legal assistance; psycho-social counselling; child protection support; accompaniment and interpretation;

transportation from sites into the allocated housing and long-distance transportation to attend official appointments with the authorities);

- 3) Coordination and transition related capacity building: organisation of meetings with and preparation of the hand over of the activities to the relevant Greek authorities.

The overall governance of the action will be ensured through a Monitoring Committee that may meet in different compositions depending on the purpose of the discussions (sound financial management of the contribution agreement, smooth operational implementation of the different categories of activities; preparation for the hand over). Besides UNHCR, at least the European Commission and the Greek authorities responsible for the reception of persons of concern will also be members of the Monitoring Committee.

The action is complementary to other actions co-financed by the AMIF and ISF in Greece, both under the national programmes and emergency assistance.

Under this work programme the last part of the action will be financed, following the support under the 2017 work programme.

Amount

EUR 65.000.000

3.2. Site management support in Greece (part 2)

Implementing entity

International Organization for Migration (IOM) and UNICEF

Description

The purpose of the action is to support the Greek authorities in providing living conditions, assistance and protection to persons of concern in a number of sites camps in the mainland of Greece throughout 2019.

The action will take place in at least 26 accommodation sites, chosen in agreement with the Greek authorities. IOM will implement the action together with partners, in particular the Danish Refugee Council (DRC), Arbeiter-Samariter-Bund Deutschland (ASB) and European Expression. IOM has demonstrated specific technical competence and experience in managing sites in Greece and for the purpose of this action therefore qualifies as an entity suitable to implement this action. IOM has been supporting the Greek government to establish temporary and permanent accommodation centres and offer protection services and is currently the appointed official site management support agency in 12 sites. The other partners have also demonstrated such competence. UNICEF has demonstrated its competence and experience with regard to child protection in Greece. Other implementing partners will provide specific targeted services within the overall frame of site management support provided by IOM and the above mentioned partners.

The action will ensure the continuation of activities and at the same time seek to improve further the quality of the service provision as currently provided by IOM, DRC and ASB under the emergency support instrument managed by DG ECHO. Moreover, it will prepare the transition on the ground for transferring the activities to relevant Greek authorities, such

as the Ministry of Migration Policy (MoMP).

The categories of activities are 1) site management support; 2) protection; 3) non formal education and education support; and 4) coordination with competent Greek authorities, the partners in the action and other stakeholders and transition-related capacity building for those authorities to whom activities will be transferred.

The target population will be third country nationals residing in the sites (asylum seekers, refugees, migrants, including unaccompanied minors).

The expected results include:

- 1) site management support activities for an estimated target of 28.000 persons of concern: maintenance of shelter and wash facilities; provision of welcome kits; regular transportation from sites to urban centres;
- 2) protection activities for an estimated target of 14.000 persons of concern: monitoring on compliance of rights; vulnerability assessments, referrals to specialised services and provision of individual assistance; mediators to facilitate access to essential services such as hospital care; the operation of safe zones for about 1.100 unaccompanied minors within the group of persons of concern; legal aid for up to 8.200 persons of concern; mental health and/or psychosocial support as part of individualised case management for up to 9.500 persons of concern;
- 3) educational activities: non-formal education programmes for children and adults providing Greek and English language lessons, home work assistance and ICT training; the provision of teaching materials; cultural mediation towards local communities and support for integration into schools; estimated target for non-formal education of 11.200 persons of concern;
- 4) Coordination and transition-related capacity building activities: organisation of meetings, on the job training, delivery of a data base to track registration of beneficiaries; development of a support management site service package for hand over (“SMS Handbook”).

The overall governance of the action will be ensured through a Monitoring Committee that may meet in different compositions depending on the purpose of the discussions (sound financial management of the contribution agreement, smooth operational implementation of the different categories of activities; preparation for the hand over). Besides IOM, at least the European Commission and the Greek authorities responsible for the reception of persons of concern will also be members of the Monitoring Committee.

The action is complementary to other actions co-financed by the AMIF and ISF in Greece, both under the national programmes and emergency assistance.

Under this work programme the last part of the action will be financed, following the support under the 2017 work programme.

Amount

EUR 25.000.000

3.3. Entities selected following other applications

Implementing entity

International organisations and entities assimilated with international organisations in accordance with Article 156 of the Financial Regulation which submit an application for which the action is awarded. This concerns in particular international organisations which have been subject to an ex-ante assessment pursuant to Article 154 of Regulation (EU, Euratom) No 2018/1046, including those that are signatories of a framework partnership agreement in force concluded with the European Commission pursuant to Council Regulation (EU) No 2016/369, or are covered by the Financial and Administrative Framework Agreement concluded with the United Nations.

Such organisations will have to demonstrate specific technical competence and experience appropriate for the action.

Description

- Enhance solidarity by ensuring consistency and complementarity with EU humanitarian assistance, by providing additional support to address emergency situations of heavy migratory pressure in Member States or third countries, or in the event of mass influx of displaced persons, pursuant to Council Directive 2001/55/EC⁵, through emergency assistance, including relocation from Greece and Italy to other Member States;
- Support ad hoc humanitarian admission programmes aimed at allowing temporary stay on the territory of a Member State in the event of an urgent humanitarian crisis in third countries, and also provide support in specific situations covered by Article 33 of the Dublin Regulation (EU) No 604/2013⁶.

The emergency assistance will be provided for as long as the emergency situation lasts.

Proposals for an action will be evaluated on the basis of relevance of the proposal with regards to the objectives and the expected impact of the proposed activities on addressing the emergency situation in the countries concerned.

Other information

Emergency assistance may support expenditure incurred prior to the date of submission of the request for assistance, if this is necessary for the successful implementation of the action and it is demonstrated that the emergency situation prevailed earlier than the submission of the request.

The indicative time table for signature of the contribution agreements: Q4 2018 – Q3 2019.

⁵ Council Directive 2001/55/EC of 20 July 2001 on minimum standards for giving temporary protection in the event of a mass influx of displaced persons and on measures promoting a balance of efforts between Member States in receiving such persons and bearing the consequences thereof (OJ L 212, 7.8.2001, p. 12).

⁶ Regulation (EU) No 604/2013 of the European Parliament and of the Council of 26 June 2013 establishing the criteria and mechanisms for determining the Member State responsible for examining an application for international protection lodged in one of the Member States by a third-country national or a stateless person (OJ L 180, 29.6.2013, p. 31).